

Charter Schools Program (CSP) Grant: Mapping Out Fiscal Responsibilities

Florida Charter School Conference

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CO-PRESENTERS

Yolanda Miranda-Hill Charter Schools Program Grant Director yolanda.miranda-hill@fldoe.org 850.245.9077

Horace Taylor
Budget Analyst
horace.taylor@fldoe.org
850.245.9123



Ensuring Fiscal and Programmatic Accountability

AGENDA

- Responsibilities
- Requirements
- Recurring Issues
- Reporting



Ensuring Fiscal and Programmatic Accountability Responsibilities

Understanding the Roles of the Program Office, Districts, and Charter Schools

CSP Grant: Responsibilities

PROGRAM OFFICE (SUB-GRANTEE):

- Conducts application and award processes to distribute CSP funds to subgrantees /sub-recipients
- Programmatically approves budget amendments confirming accurate function/object codes aligned with the RED BOOK
- Reviews and reconciles CSP reported expenditures to ensure funds expended according to approved budgets (quantities/amounts)
- Provides Technical Assistance via resources and training
- Maintains and retains record related to the CSP grant funds
- Monitors all subgrantee grants to ensure compliance with grant terms and fiscal accountability of funds
- Collects Inventory report from all CSP sub-recipients twice annually
- Properly close-out all subgrantee grant projects

CSP Grant: Responsibilities

DISTRICT (SUB-RECIPIENT):

- Reviews draft budgets amendments confirming accuracy use of function/object codes prior to submission to the Department
- Traces funds to a level of expenditure adequate to show CSP funds are spent properly
- Reports high level reporting of Cash Draws/Expenditures monthly in FLAGS
- Submits DOE-399 to the Department Comptroller's Office with all necessary receipts and documentation
- Maintains and retains records related to the CSP grant funds
- Collects yearly Inventory Report from charter schools
- Properly closes out grant projects

CSP Grant: Responsibilities

CSP SCHOOL (SUB-SUB-RECIPIENT):

- Submits Required Documents to meet CSP program standards
- Drafts budgets with sufficient details, explanation/justification
- Follows required policies to comply with state and federal regulations (Procurement Policy, Enrollment/Admissions Policy, Conflict of Interest Policy, Inventory Control Policy, and Segregation of Financial Duties)
- Expends funds in timely matter within allowed project periods
- Submits to district invoices, receipts and supporting documentation for CSP reimbursements
- Records expenditures via Budget Tool in FLCSP.org to adequately demonstrate CSP funds spent according to approved budgets
- Maintains and retains records related to the CSP grant funds
- Submits Inventory Report twice yearly to CSP program office
- Properly closes out grant projects, w.FLDOE.org



Ensuring Fiscal and Programmatic Accountability Requirements

Understanding the Roles of the Program Office, Districts, and Charter Schools



LEGAL STRUCTURE OF CHARTER SCHOOL PROGRAM

Legislation

- Title V, Part B, Subpart 1 of the Elementary and Secondary Education Act of 1965, as amended (ESEA)
- General Education Provisions Act (GEPA)

Regulations

- Education Department General Administrative Regulations (EDGAR)
- 2 C.F.R. 200, Uniform Grant Guidance

Guidance

Charter Schools Program, Nonregulatory Guidance



ACCOUNTABILITY THROUGH FEDERAL REGULATIONS

§ 200.302 FINANCIAL OVERSIGHT AND MANAGEMENT

 maintain records documenting compliance with Federal statutes, regulations, and the terms and conditions of the Federal award as part of an effective internal control system

§ 200.61, § 200.62, and § 200.303 INTERNAL CONTROLS

reasonable assurance controls include: effective and efficient operations;
 (b) reliable reporting; and are (c) compliant with applicable laws and regulations.

§ 200.318 GENERAL PROCUREMENT STANDARDS

- use own documented procurement procedures
- maintain oversight
- maintain written standards
- avoid unnecessary or duplicative items
- award contracts only to responsible contractors
- maintain records detailing the history of procurement www.FLDOE.org



INVENTORY MANAGEMENT

- SEA / LEAS are required through § 200.312
 Federally-owned and exempt property to collect Inventory report
- Non-Federal Entities must follow policies and procedures that meet the standards set in § 200.313
 Equipment and § 200.439 Equipment and other capital expenditures
- Equipment must be used by the non-Federal entity in the program or project for which it was acquired
- Florida regulation under 69I-73.006 F.A.C. Inventory of Property



Reporting of Expenditures

F.S. 1002.33(17)(c)

CSP Funding Distribution Agreement

Pursuant to Section 1002.33(17)(c), Florida Statutes, "Unless otherwise mutually agreed to by the charter school and its [district] sponsor, and consistent with state and federal rules and regulations governing the use and disbursement of federal funds, the sponsor shall reimburse the charter school on a monthly basis for all invoices submitted by the charter school for federal funds available to the sponsor for the benefit of the charter school, the charter school's students, and the charter school's students as public school students in the school district." These federal funds include the Public Charter Schools Grant Program (CSP).

Further, Florida statutes mandates that "to receive timely reimbursement for an invoice, the charter school must submit the invoice to the sponsor at least 30 days before the monthly date of reimbursement set by the sponsor. In order to be reimbursed, any expenditures made by the charter school must comply with all applicable state rules and federal regulations."

Terms and Special Conditions on DOE-200

• Federal cash advance projects require monthly expenditure submitted to the Comptroller's Office via FLAGS by the 20th of each month



Ensuring Fiscal and Programmatic Accountability Recurring Issues

Understanding the Roles of the Program Office, Districts, and Charter Schools



Hot-Button – Areas for Improvement

- Budget Requests
 - Official signatures on DOE-150
 - Altering Department forms
 - Function/Object codes (RED BOOK)
 - Mathematical errors
 - Narrative descriptions vs. attached breakdown lists
 - GREEN BOOK
 - no brand names
 - rounding evening divisible to the budget line-item total
 - School Name Change
 - MUST match the Charter Contract & MSID system
 - Extraordinary Costs



Certification Language

	E) Required Signature an	and Certification							
I,	, (Please Typ	<i>Type Name)</i> as the official who is authorized to legally bir	nd the						
agency/organization, do hereby certify to th	e best of my knowledge and	nd belief that all the information and attachments submit	ted in						
consistent with the statement of general assifictitious or fraudulent information or the of the false statement, false claims or otherwiprogrammatic requirements; and procedur accountability for the expenditure of funds for review by appropriate state and federal states.	urances and specific programmission of any material fact see. Furthermore, all applicates for fiscal control and material project. All records materials are further certify that all piect. Disbursements will be	e purposes, and objectives, set forth in the RFA or RFP are cammatic assurances for this project. I am aware that any sect may subject me to criminal, or administrative penaltic cable statutes, regulations, and procedures; administrative maintenance of records will be implemented to ensure pels necessary to substantiate these requirements will be availl expenditures will be obligated on or after the effective be reported only as appropriate to this project, and will rited.	false, es for re and proper ilable e date						
Further, I understand that it is the responsibilities submission of this application amendment.		nd to obtain from its governing body the authorization fo	or the						
Signature of Agency Head	Title	Date							
Signature of Charter Head	Title	Date							



Questions To Ask when Assembling A Budget Narrative





DOE-101s and DOE-151

- Easy to understand how funds are to be spent
- Function / Object code items are grouped together (separate breakdown required)
- Uncomplicated, concise narratives
- Simple narratives allow for simple amendments later

FUNCTION	OBJECT	ACCOUNT TITLE AND NARRATIVE	
5100	642	NONCAPITALIZED FURNITURE: Student chairs for 3 rd grade classrooms. And Teacher desks for all classrooms.	
6400	310	INSTRUCTIONAL STAFF TRAINING SERVICES: Required Workshop Apr. 2016, California (see attached).	
7100	730	BOARD TRAINING: Online board training/certifications 3 board members X \$125 = \$375	
7300	330	ADMINISTRATIVE TRAVEL: Principal travel to FCSC in Orlando, Nov. 2015 (travel, hotel, per diem). 3 days X \$200 avg./day = \$600)



Example Breakdown List

Budget Narrative

Function	Object	Account Title & Nari	FTE	Amount	
					Increase
5100	642	NONCAPITALIZED EQUIPMENT: Fo science lab (12 stations - see attached			\$2,444

Attached List

Sample Science Curriculum Equipment List (5100/642)

ITEM	QUANTITY	COST/EACH	TOTAL
Microscopes with prepared and blank slides	12	\$90	\$1,080
Laboratory hotplates	2	\$339	\$678
Platform scales	12	\$33	\$396
Demonstration fume hood	1	\$290	\$290
Total			\$2,444

State Board of Education



Pam Stewart Commissioner of Education

Contact Information:

Adam.Emerson@fldoe.org

Adam Emerson

850-245-9631

Marva Johnson, Chair Andy Tuck, Vice Chair Members Gary Chartrand Tom Grady Rebecca Fishman Lipsey Michael Olenick

MEMORANDUM

TO: School District Charter Contacts

School District Budget Officers

Charter School Program Grant Sub-Recipients

FROM: Adam Emerson, Charter Schools Director

DATE: May 12, 2017

SUBJECT: Revised CSP Sub-Grant Award Process

The Florida Department of Education (the Department) will issue Charter Schools Program (CSP) sub-grant awards under a revised process that simultaneously provides additional flexibility and increased accountability. This process will apply only to implementation awards for schools in the 2017 CSP cohort and beyond.

The Department will approve and issue a project award notification (DOE-200) for the entire amount of the *base* implementation award available to the school. The issuance of this award is contingent upon the following:

- The CSP sub-recipient charter school must submit a budget for the entire amount of the base implementation award (Note: for the 2017 cohort, we have already directed schools preparing to enter the implementation phase of their CSP projects to submit such a budget).
- The sub-recipient must submit all required documentation through the CSP Grant
 Tracking System (FLCSP.org). All documents must be reviewed and approved by the
 Department.
- CSP funds must be distributed by the Sponsor to the school through a reimbursement process that complies with the provisions in section 1002.33(17)(c), Florida Statutes, which provides:



CSP 2-Year Budget Development Tool

1. School Information (name and CSP ID)

- Total Grant Award
 - tracks Total Budget and Remaining Funds
- School Data
 - number of Student, Teachers, Classrooms (per project year)

2. Proposed Budget Items

- Function/Object Codes (drop-down option)
- Description of item
- Cost per Item

3. Quantity and Total Cost Per Project Year



CSP 2-Year Budget Development Tool

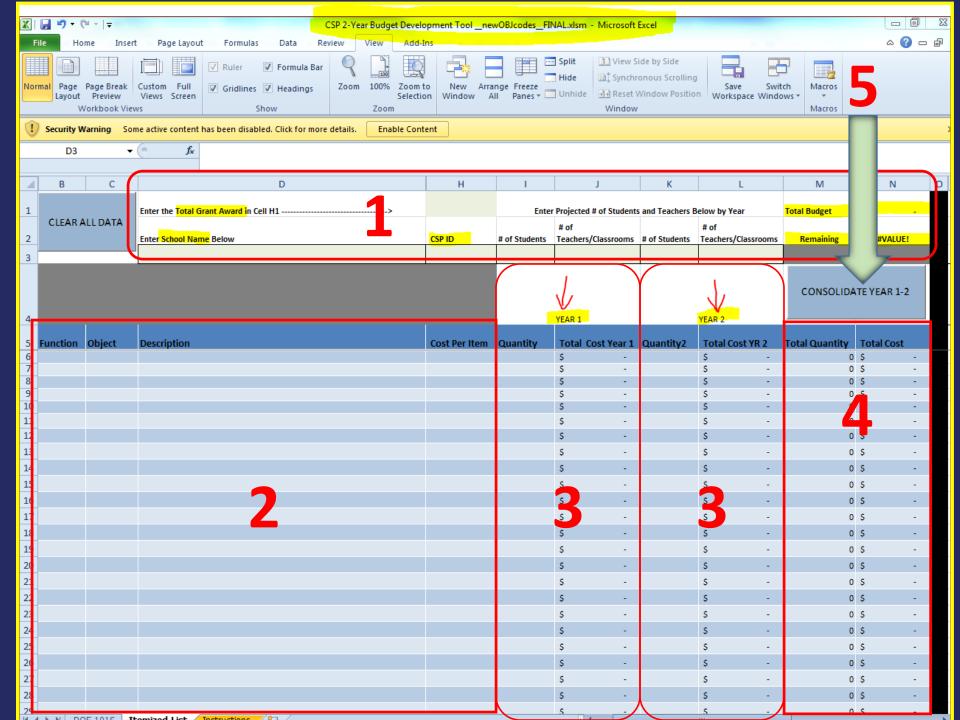
4. Total Quantity and Total Cost (2-Yr Budget)

auto calculates year 1 and year 2 totals

5. Consolidates Year 1 and 2

 Formula combines identical function/object codes consequently grouping quantities and totals into DOE-101S format

(1)	(2)	(3)	(4)	(5)	(6)	(7)
FUNCTION	ОВЈЕСТ	ACCOUNT TITLE AND NARRATIVE	FTE POSITION	AMOUNT	% ALLOCATED	ALLOWABLE DOE USE ONLY
5000	510	Instruction-Supplies		\$ 9,800.00		
5100	369	Basic (FEFP K-12)Technology-Related Rentals		\$ 30,423.00		
5100	510	Basic (FEFP K-12)Supplies		\$ 9,200.00		
5100	641	Basic (FEFP K-12)Capitalized Furniture, Fix tures, and Equipment		\$ 4,410.00		
5100	642	Basic (FEFP K-12)Noncapitalized Furniture, Fixtures, and Equipment		\$ 53,840.00		

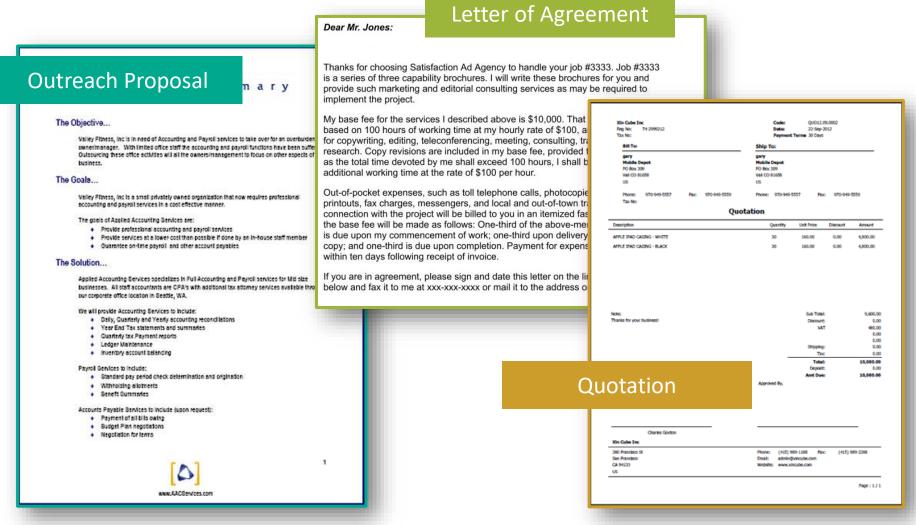


CSP 2-Year Budget Development Tool

	Н	T	J	K	L	М		N	Q	R	S	Т		U
\$	525,000.00			Total Budget	\$	501,737.00								
CSP	ID	# of Students	# of	# of Students	# of Teachers/Classrooms	Remaining	\$ 23,263.00							
CSF	10	# OI Students	reactiers/ classrooms	# OI Students	reactiers/ classrooms	Kemaming	_	23,263.00						
-		111		100	10					COPY AND PASTE FROM BELOW INTO DOE101S				
						CONSOLIDA	ATE YE	EAR 1-2						
									an.	(2)	(2)	40		
			YEAR 1		YEAR 2				(1)	(2)	(3)	(4) FTE		(5)
Cos	t Per Item	Quantity	Total Cost Year 1	Quantity2	Total Cost YR 2	Total Quantity	Tota	al Cost	FUNCTION	ОВЛЕСТ	ACCOUNT TITLE AND NARRATIVE	POSITION	AN	IOUNT
S	3,120.00	1	\$ 3,120.00		\$ -	1	. \$	3,120.00	5100	360	Basic (FEFP K-12)—Rentals		\$	13,488
\$	5,184.00		\$ 5,184.00	_	\$ 5,184.00		\$	10,368.00	5100	510	Basic (FEFP K-12)-Supplies		\$	45,073
\$	30.00		\$ 240.00	_	\$ 60.00		\$	300.00	5100	520	Basic (FEFP K-12)Textbooks		\$	86,420
\$	500.00 1,693.00	16	\$ 4,000.00 \$ 27,088.00	_	\$ 1,000.00 \$ 6,772.00		\$	5,000.00 33,860.00	5100 5100	610 641	Basic (FEFP K-12)—Library Books. Basic (FEFP K-12)—Capitalized Furniture, Fixtures, and Equipment		s	5,000 1,156
s	75.00		\$ 600.00		\$ 150.00		s	750.00	5100	642	Equipment		s	100,438
s	1,000.00	_	\$ -		\$ 1,000.00		s	1.000.00	5100	643	Basic (FEFP K-12)–Capitalized Computer Hardware		s	16,950
s	4,163.00	1			\$ 1,000.00			-,		644	Basic (FEFP K-12)–Noncapitalized Computer Hardware		s	
s	3,379.00	8	\$ 4,163.00	2		1	\$	4,163.00	5100	644	Instructional Staff Training Services—Professional and Technical		5	97,783
ľ	3,373.00	٥	\$ 27,032.00		\$ 6,758.00	10	s	33,790.00	6400	311	Services - First \$25,000		s	13,280
\$	150.00	8	\$ 1,200.00	2	\$ 300.00	10	s	1,500.00	7300	110	School Administration (Office of the Principal)Administrator		s	32,712
\$	2,694.00	4		1							School Administration (Office of the Principal)Professional and			
			\$ 10,776.00		\$ 2,694.00	5	\$	13,470.00	7300	310	Technical Services		\$	15,000
\$	5,972.00	1		0							School Administration (Office of the Principal)—Capitalized			
١.			\$ 5,972.00		\$ -	1	\$	5,972.00	7300	641	Furniture, Fixtures, and Equipment		\$	4,466
\$	682.00	4	\$ 2,728.00	1	\$ 682.00	-	s	3,410.00	7300	642	School Administration (Office of the Principal)-Noncapitalized Furniture, Fixtures, and Equipment		s	1,143
s	50.00	8	2,728.00	2		,	,	5,410.00	7300	042	School Administration (Office of the Principal)Capitalized		,	1,173
Ť	22.30		\$ 400.00	_	\$ 100.00	10	5	500.00	7300	643	Computer Hardware		\$	6,840
\$	1,604.00	8		2										
			\$ 12,832.00		\$ 3,208.00	10	\$	16,040.00	7300	691	School Administration (Office of the Principal)-Capitalized Software		\$	30,444
\$	299.00	8		2							School Administration (Office of the Principal)-Noncapitalized			
	14.00	400	\$ 2,392.00		\$ 598.00		\$	2,990.00	5100	691	Software		\$	3,825
\$	14.00	100			\$ -	100	\$	1,400.00	7720	310	Information Services—Professional and Technical Services		\$	14,975
\$	7,348.00		\$ 7,348.00		\$ -	1	\$	7,348.00	7720	370	Information Services—Communications		\$	12,034
\$	5.00	800		200	\$ 1,000.00	1000	\$	5,000.00	7720	390	Information Services—Other Purchased Services		\$	710
Ş	1,156.00	1	\$ 1,156.00		\$ -	1	\$	1,156.00			#N/A		\$	-
c	E00.00	0		2										



Examples of Supporting Documentation

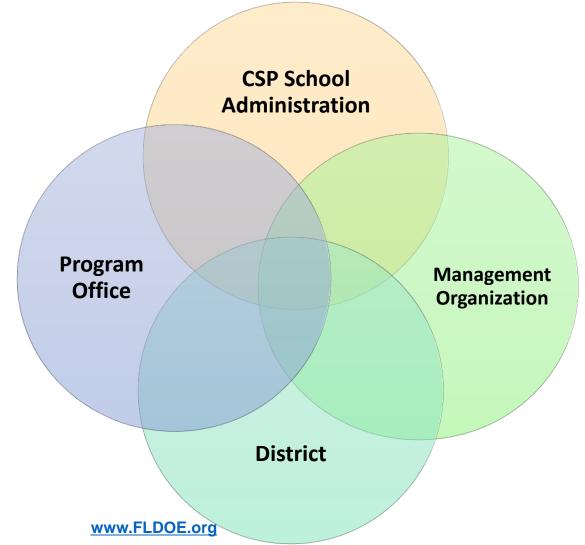




Tracking Expenditures

Monitoring purposes –

- tracks how well the CSP school is adhering to the approved budget
- Helps CSP school remain compliant ...before the cost has been incurred
- allows timely budget amendment decision to increase or reallocate funds





State Board of Education

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Pam Stewart Commissioner of Education

MEMORANDUM

TO: District Charter School Contacts

Charter Schools Program (CSP) Grant Sub-recipients

FROM: Adam Emerson, Charter Schools Director

DATE: October 23, 2015

SUBJECT: Additional Guidance to CSP Budget Amendments/Expenditures



Expenditures – What are the issues?



ISSUE: Spending Too Little

School has not expended previously released funds
School has not reported expenditures in a timely manner
Expenditures have not been approved by the district



ISSUE: Spending Outside Approved Budget

School purchased more items than requested
School expended more than approved line
School purchased items not on approved budget (DOE 200)
District reimburses school without informing program office



ISSUES: Other

Requesting budget reallocation *after* purchase

Purchases made without following procurement process

No or insufficient supporting documentation available to support expenditure(s)

Charter School State	e Board of Education Rules
Rule	Description
Model Forms Rule, SBE 6A-6.0786	Provides the required model application format for potential charter school developers, an evaluation instrument for sponsors, and a mode charter contract format.
	Form IEPC-SC Florida Standard Charter Contract: Word PDF

PAGE 26-27

ii. Annual Property Inventory

The School will submit annually to the Sponsor a property inventory of all capital assets or additions to capital assets purchased with public funds (including grant funds). This includes land or existing buildings, improvements to grounds, construction of buildings, additions to building, remodeling of buildings, initial equipment, new and replacement equipment, and software. This shall include furniture, fixtures, and equipment. The property inventory shall include the date of purchase,

description of the item purchased, the cost of the item, and the item location. The property inventory shall be submitted to the sponsor annually at the same time School's Annual Audit is submitted.



Ensuring Fiscal and Programmatic Accountability Reporting

Understanding the Roles of the Program Office, Districts, and Charter Schools



Florida Grants System FLAGS

Welcome, yolanda.miranda-hill



Home	Project ▼	Agencies	Reports	→ Administr	ration - A	ccount 🕶	Help	Logout					
Project	Master			'	<u>'</u>		·	,					
,													
Agency C	ode: *	290		Agency Name:									
Grant Nu	mber: *	2987B		Grant Title:	Florida Chai	rter Schools P	rogram						
Project N	umber: *	7C001		Grant Type:	pe: [★] Competitive Discretionary ▼								
	racking Nbr:	3312											
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Program	Balance:	468,58	9.79	Cert Rol	l Forward:				Cert Roll Fwd	Adj: 0.00			
Alloc Adj	ustment Amount:	0.00		Amenda	nent Type:	Select A	djustment Type	▼	Description:				
Total Adj	ustments:	0.00		Amenda	nent Effective [Date:			Last Approved	Amendment Nbr:	D		
OrgL2L5:		EO:		Object:		CFDA/C	SFA Number:		Contract Num	ber:	TAPS:		
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EForm Ty	pe: **	E388	*			ption: C-F	ederai Cash Adva	ance	*				
	in & End Dates:	7			tion Date:	Close D	ate:		Last Activity D	ate:	Program Report Date	::	
5/19/2017	7 - 7/31/2018			9/20/20	18				7/31/2018		7/1/2018		
	egin & End Dates			Last Pai	d Refund Date:	Alt Rep	ort Date:			Amendment Date:			
5/19/2017	7 - 7/31/2018								7/1/2018				



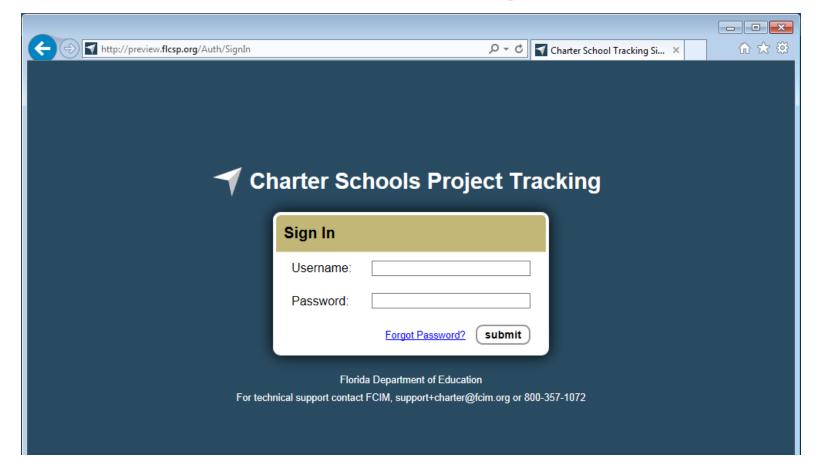
REQUIRED REPORTS

- Itemized Expenditure Report -- report of all itemized expenditures made utilizing CSP Grand Funds.
- Inventory Report Itemized record of all CSP purchased equipment and property with 600 object codes acquired through the grant.

NOTE: CSP sub-recipient report online through Charter Schools Project Tracking system.



FLCSP.org

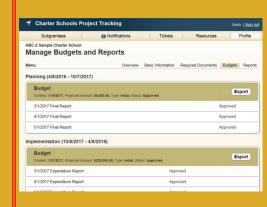


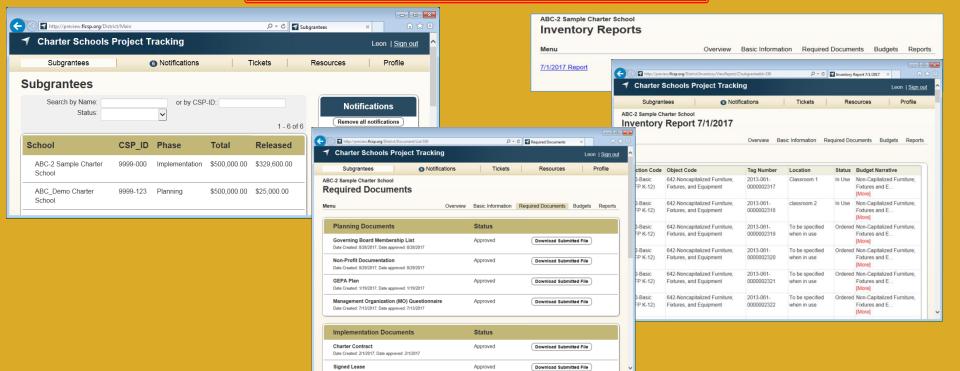
FLCSP.org



FEATURES:

- Subgrantees and Notifications
- Resources
- Budgets
- Expenditure Reports
- Inventory Reports



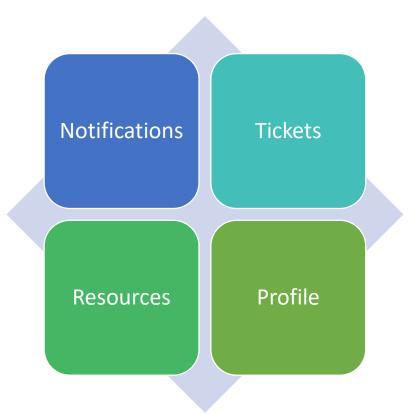




MONITOR YOUR CSP PROJECTS

Tutorial covers the basic features of www.flcsp.org.







Grant Completion Process

- Submit all required documentation to the district
 - Final DOE-399 report of all project expenditures
 - Supporting documentation required
 - District to forwarded to the Department's Comptroller's Office.
- Upload your final Itemized Expenditure Report and Inventory Report to flcsp.org
- Keep and maintaining your records for at least 5 years after grant ending date
 - USED can request audit of grant recipients anytime within 5 years after grant close



Ensuring Fiscal and Programmatic Accountability

From Charter Sub-recipient Schools, to District Fiscal Office, to Program Office at Department

- Responsibilities Expected Tasks/Action Items
- Requirements Federal & State Musts
- Recurring Issues –Hints to increase Accountability
- Recording Documentation
 - FLCSP.org, Required Reports, and written Communications



Thank You for your participation.

