STATE OF FLORIDA DIVISION OF ADMINISTRATIVE HEARINGS

CITRUS	COUNTY	SCHOOL	BOARD,

Petitioner,

vs. Case No. 16-1591E

Respondent.

FINAL ORDER

Pursuant to notice, a final hearing was conducted in Inverness, Florida, on ______, before Administrative Law Judge Edward T. Bauer of the Division of Administrative Hearings.

APPEARANCES

For Petitioner: Terry J. Harmon, Esquire

Sniffen & Spellman, P.A.



R. Wesley Bradshaw, Esquire Bradshaw & Mountjoy, P.A.

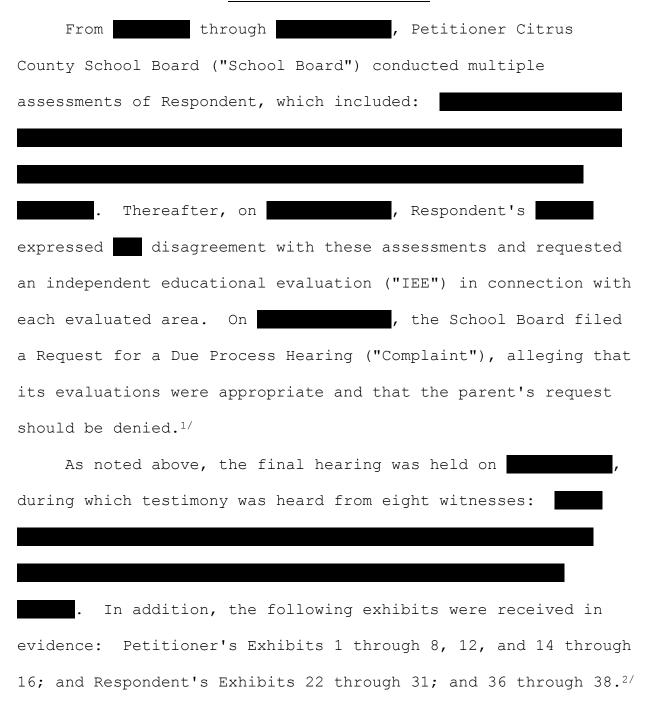


For Respondent: Respondent, pro se (Address of Record)

STATEMENT OF THE ISSUE

Whether the School Board's assessments of Respondent were appropriate.

PRELIMINARY STATEMENT



The final hearing Transcript was filed on _____.3/
The parties thereafter submitted proposed final orders, which the undersigned has considered.

For stylistic convenience, the undersigned will use pronouns in this Final Order when referring to Respondent. The pronouns are neither intended, nor should be interpreted, as a reference to Respondent's actual gender.

Unless otherwise noted, all statutory and rule citations are to the versions in effect at the time the School Board performed the assessments at issue.

FINDINGS OF FACT

I. Background

- 3. As noted earlier, this proceeding involves an array of assessments conducted by the School Board during the and academic years. The first, a

, was performed at the request in
. Some months later, on, the School Board
secured the consent to reevaluate Respondent in the
following areas:
4. Following the completion of these assessments, the
requested IEEs in connection with each evaluated area,
prompting the School Board to initiate the instant proceeding.
The details of the School Board's assessments are recounted
below, beginning with the
II.
5. As explained during the final hearing, a
is a process that attempts to
identify the . Once
completed, an becomes the basis of a behavioral intervention
plan ("BIP"), whose terms are designed to address conduct that
interferes with a child's ability to learn.
6. The FBA at issue was conducted by, a
who holds a
is licensed as both a and a
, and has conducted hundreds of during
-year career with the School Board.

- review of Respondent's educational records, which included copies of previous ; an interview of Respondent's (who, as noted above, was educating Respondent at home as the child's """); and, finally, an observation of Respondent in educational setting.
- 8. ______ interview with the _____ was conducted on _____, at Respondent's home. During the course of the interview, the _____ characterized Respondent as ______. The _____ further advised, however, that Respondent frequently exhibited ______, including
- 9. Having identified the problem conduct,
 shifted the focus of interview to the function of the

 . To that end, had the complete
 two questionnaires: the
 , an instrument used to identify the factors influencing
 the occurrence of problem behaviors; and the
 , which is designed to identify the
 situations in which a student is likely to in certain
 ways. Based upon the responses, hypothesized

that the functions of Respondent's were "and, to a lesser extent,"

- 10. With this hypothesis in place, conducted a home-based observation of Respondent at study area.

 Unfortunately, the observation, which lasted roughly two to three hours, was less than ideal, for Respondent was nearly the entire time. Nevertheless, credible testimony establishes that the observation—which included an interview of the child—yielded sufficient information to complete an appropriate .4/
- In addition to detailing the nature of the

 and its ______, the _____ also
 included a host of remedial measures. In particular,
 recommended, inter alia, that all "positive attempts at academic performance by [Respondent] should be praised and reinforced
 with intervals of successful participation gradually increased in duration"; that appropriate behaviors be reinforced by
 rewarding the child with free time to engage in preferred
 activities; that, prior to beginning a task, the child should be given a picture representation of what will be needed and the order of steps to complete it; and that "motor breaks" lasting three to five minutes should be provided after 30 to 34 minutes of cognitive effort. 5/

- the finalized with Respondent's During the course of the meeting, the raised no objections to either the scope of the or methodology; on the contrary, the seemed "pretty happy" with the final product. 6/
- performed by , a who who has been employed with the School Board for the past years. 7/
 In connection with employment, performs more than annually.
- at issue, which

 conducted over the course of three sessions on

 separate days, 8/ was preceded by an examination of Respondent's

 relevant educational records. In particular,

 reviewed multiple prior assessments, the results of which

 later summarized in report. Among other things, the records

 indicated that although Respondent's

 was nevertheless exhibited a slight

 in the area of that is,

 conducted a student interview, during which Respondent discussed

favorite school subjects and long-term goals.

15. thereafter evaluated Respondent utilizing a
variety of standardized assessment tools, each of which is valid
and reliable. First, administered the
, a traditional test
which provides a score, a
, as well as and
scores. As delineated in the
final report, Respondent's results were as follows: a of
, placing the child's overall ; a
, indicating
; a placing
Respondent in the ; and a
, also in the . Specifically with
regard to the score, the subtest results demonstrated that
Respondent is better able to remember information acquired
rather than
16. Next, administered the
, a standardized
instrument that assesses a person's ability to
. As explained during the final hearing,
utilized two particular :

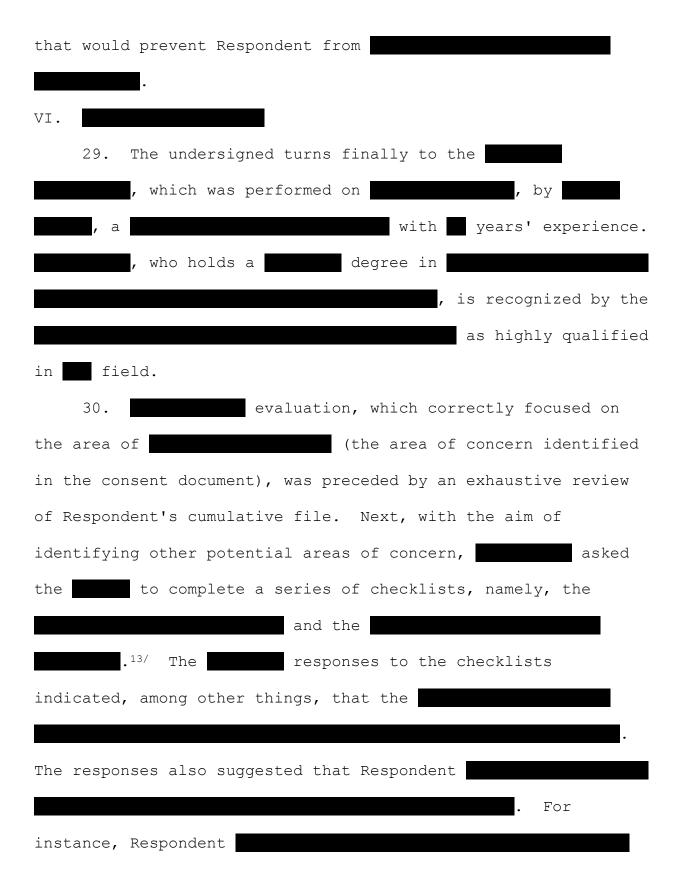
. Respondent's scores on the subtest components fell
within the in the areas of
17. In addition to the foregoing assessments,
utilized two other standardized tools: the, which
assess a variety of
; and the
, which assess
. Respondent's performance on the
was , with one exception: the child scored
in the in the area of ,
suggesting some in taking the perspective of
others. As for the, Respondent scored in the
others. As for the, Respondent scored in the
•
18. To round out the evaluation, administered
the, a questionnaire
that helps evaluate the symptoms of ; and the

, a widely used tool for assessing at
home. The questionnaire responses to the, as supplied by
the and a speech pathologist familiar with Respondent,
varied markedly. In particular, the responses revealed
a very likely probability of, while the
input of the suggested the .
With respect to the , which comprises
and a , the
results demonstrated in the areas of
19. Based upon the foregoing assessment data (as well as
information derived from two informal tools $^{9/}$),
formulated a host of suggestions. recommended, for
instance, the increased use of ; the
, with a
specific emphasis on ;
and the use of various ——enumerated in
final report—to promote better understanding of
also provided substantial, detailed recommendations
concerning Respondent's

IV.	
20. The undersigned turns now to the	
, which was conducted by	, a
who has performed h	undreds of evaluations
during -year career.	
21. As reflected in final report	began the
evaluation process by conducting a thoroug	h review of
Respondent's educational records. In part	icular,
examined the child's current IEP,	
	performed
by the County School Board.	
22. Consistent with the terms of the	parental consent form
dated, the ensuing evaluation	on, which
performed over two hours in a simulated ed	lucational
environment, $^{10/}$ focused on two areas of con	cern:
. With	respect to the former,
required the child to complete	a
. Respondent's	revealed, among
other things,	
. T	he was
otherwise ; using a "	

," Respondent was	
23. To explore the other area of concern,, utilized a variety of reliable evaluative tools,	
including the	
. Respondent's performance on the yielded a standar	îd
score of , indicating	
. also administered the ,	
whose results suggested $oldsymbol{\cdot}^{11/}$	
Finally, observed Respondent	
	j
• "12/	
24. Collectively, the evaluative tools indicated that	
Respondent's	
. Due, however, to	
the recommended that	
Respondent	
·	
V.	
25. Respondent's physical therapy evaluation was conducted	∍d
by who holds a	
from the	
26. As explained during the final hearing, the purpose of	=
evaluation was to determine if functional limitations	3

were impeding Respondent's academic success. More specifically,
and in accordance with the, consent document, the
evaluation was to focus on the particular concerns of,
27. As with the other assessments detailed earlier,
evaluation began with a review of Respondent's
educational records. thereafter assessed the child
using a variety of reliable tools, which included the
·
28. As the evaluation unfolded, Respondent demonstrated
All told, evaluation revealed



31. With this background information in place,
administered the
,
. The child
subtest responses yielded an overall composite score of
, placing Respondent in the . Notably,
however, Respondent's performance in the subtest area of
was than results from ,
suggesting a
32. also administered the
, which provides
diagnostic information about a child's ability to
. As detailed in final
report, the is composed of five subtests:
Tho

child fared especially poorly on the first three subtests,	
contributing to a total score of	
•	
33. Two other elements comprised Respondent's	
• 14/	
34. Having thoroughly assessed Respondent's	
formulated a number of specific	
recommendations. First, she suggested that	
	l
16/	

CONCLUSIONS OF LAW

I. Jurisdiction

35. The Division of Administrative Hearings has jurisdiction over the subject matter of this proceeding and of the parties thereto pursuant to section 1003.57(1)(b), Florida Statutes, and Florida Administrative Code Rule 6A-6.03311(9)(u).

II. General Principles of the IDEA

- 36. District school boards are required by the Florida K-20 Education Code to provide for an "appropriate program of special instruction, facilities, and services for exceptional students [ESE] as prescribed by the State Board of Education as acceptable." §§ 1001.42(4)(1) & 1003.57, Fla. Stat.
- 37. The Florida K-20 Education Code's imposition of the requirement that exceptional students receive special education and related services is necessary in order for the State of Florida to be eligible to receive federal funding under the Individuals with Disabilities Education Act ("IDEA"), which mandates, among other things, that participating states ensure, with limited exceptions, that a "free appropriate public education is available to all children with disabilities residing in the State between the ages of 3 and 21." 20 U.S.C. § 1412(a)(1)(A); Phillip C. v. Jefferson Cnty. Bd. of Educ., 701 F.3d 691, 694 (11th Cir. 2012).

III. Independent Evaluations at Public Expense

38. Under the IDEA and its implementing regulations, a parent of a child with a disability is entitled, under certain circumstances, to obtain an independent educational evaluation of the child at public expense. The circumstances under which a parent has a right to an independent educational evaluation at public expense are set forth in 34 C.F.R. § 300.502(b), which provides as follows:

Parent right to evaluation at public expense.

- (1) A parent has the right to an independent educational evaluation at public expense if the parent disagrees with an evaluation obtained by the public agency, subject to the conditions in paragraphs (b) (2) through (4) of this section.
- (2) If a parent requests an independent educational evaluation at public expense, the public agency must, without unnecessary delay, either--
- (i) File a due process complaint to request a hearing to show that its evaluation is appropriate; or
- (ii) Ensure that an independent educational evaluation is provided at public expense, unless the agency demonstrates in a hearing pursuant to §§ 300.507 through 300.513 that the evaluation obtained by the parent did not meet agency criteria.
- (3) If the public agency files a due process complaint notice to request a hearing and the final decision is that the agency's evaluation is appropriate, the parent still has the right to an independent

educational evaluation, but not at public expense.

- (4) If a parent requests an independent educational evaluation, the public agency may ask for the parent's reason why he or she objects to the public evaluation. However, the public agency may not require the parent to provide an explanation and may not unreasonably delay either providing the independent educational evaluation at public expense or filing a due process complaint to request a due process hearing to defend the public evaluation.
- (5) A parent is entitled to only one independent educational evaluation at public expense each time the public agency conducts an evaluation with which the parent disagrees.
- 39. Florida law, specifically Florida Administrative Code Rule 6A-6.03311(6), provides similarly as follows:
 - (a) A parent of a student with a disability has the right to an independent educational evaluation at public expense if the parent disagrees with an evaluation obtained by the school district.

* * *

- (g) If a parent requests an independent educational evaluation at public expense, the school district must, without unnecessary delay either:
- 1. Ensure that an independent educational evaluation is provided at public expense; or
- 2. Initiate a due process hearing under this rule to show that its evaluation is appropriate or that the evaluation obtained by the parent did not meet the school district's criteria. If the school district initiates a hearing and the final decision

from the hearing is that the district's evaluation is appropriate, then the parent still has a right to an independent educational evaluation, but not at public expense.

- (h) If a parent requests an independent educational evaluation, the school district may ask the parent to give a reason why he or she objects to the school district's evaluation. However, the explanation by the parent may not be required and the school district may not unreasonably delay either providing the independent educational evaluation at public expense or initiating a due process hearing to defend the school district's evaluation.
- (i) A parent is entitled to only one (1) independent educational evaluation at public expense each time the school district conducts an evaluation with which the parent disagrees.
- 40. These provisions make clear that a district school board in Florida is not automatically required to provide a publicly funded independent educational evaluation whenever a parent asks for one. A school board has the option, when presented with such a parental request, to initiate a due process hearing to demonstrate, by a preponderance of the evidence, that its own evaluation is appropriate. T.P. v. Bryan Cnty. Sch. Dist., 792 F.3d 1284, 1287 n.5 (11th Cir. 2015). If the district school board is able to meet its burden and establish the appropriateness of its evaluation, it is relieved of any obligation to provide the requested independent educational evaluation.

- 41. To satisfy its burden of proof, Petitioner must demonstrate that the assessments at issue complied with Florida Administrative Code Rule 6A-6.0331(5), which sets forth the elements of an appropriate evaluation. Palm Beach Cnty. Sch. Bd. v. **, 66 IDELR 29 (Fla. DOAH July 2, 2015). Rule 6A-6.0331(5) provides as follows:
 - (5) Evaluation procedures.
 - (a) In conducting an evaluation, the school district:
 - 1. Must use a variety of assessment tools and strategies to gather relevant functional, developmental, and academic information about the student within a databased problem solving process, including information about the student's response to evidence-based interventions as applicable, and information provided by the parent. This evaluation data may assist in determining whether the student is eligible for ESE and the content of the student's individual educational plan (IEP) or educational plan (EP), including information related to enabling the student with a disability to be involved in and progress in the general curriculum (or for a preschool child, to participate in appropriate activities), or for a gifted student's needs beyond the general curriculum;
 - 2. Must not use any single measure or assessment as the sole criterion for determining whether a student is eligible for ESE and for determining an appropriate educational program for the student; and,
 - 3. Must use technically sound instruments that may assess the relative contribution of cognitive and behavioral factors, in

addition to physical or developmental factors.

- (b) Each school district must ensure that assessments and other evaluation materials and procedures used to assess a student are:
- 1. Selected and administered so as not to be discriminatory on a racial or cultural basis;
- 2. Provided and administered in the student's native language or other mode of communication and in the form most likely to yield accurate information on what the student knows and can do academically, developmentally, and functionally, unless it is clearly not feasible to do so;
- 3. Used for the purposes for which the assessments or measures are valid and reliable; and,
- 4. Administered by trained and knowledgeable personnel in accordance with any instructions provided by the producer of the assessments.
- (c) Assessments and other evaluation materials and procedures shall include those tailored to assess specific areas of educational need and not merely those that are designed to provide a single general intelligence quotient.
- (d) Assessments shall be selected and administered so as to best ensure that if an assessment is administered to a student with impaired sensory, manual, or speaking skills, the assessment results accurately reflect the student's aptitude or achievement level or whatever other factors the test purports to measure, rather than reflecting the student's sensory, manual, or speaking skills, unless those are the factors the test purports to measure.

- (e) The school district shall use assessment tools and strategies that provide relevant information that directly assists persons in determining the educational needs of the student.
- (f) A student shall be assessed in all areas related to a suspected disability, including, if appropriate, health, vision, hearing, social and emotional status, general intelligence, academic performance, communicative status, and motor abilities.
- (g) An evaluation shall be sufficiently comprehensive to identify all of a student's ESE needs, whether or not commonly linked to the suspected disability.
- 42. Pursuant to the findings of fact contained herein, the School Board has proven that the assessments at issue fully complied with rule 6A-6.0331(5). In particular, each assessment was conducted by trained and knowledgeable personnel who utilized—and properly administered—a variety of valid instruments that yielded reliable and comprehensive information concerning Respondent's educational needs.
- A3. Before concluding, the undersigned notes that while Respondent is not entitled to an independent educational evaluation at public expense, the is free to obtain an independent evaluation at own expense, whose results the School District would be required to consider. See Fla. Admin. Code R. 6A-6.03311(6)(j)1. (providing that if a parent "shares with the school district an evaluation obtained at private expense . . [t]he school district shall consider the results

of such evaluation in any decision regarding the provision of FAPE to the student, if it meets appropriate district criteria").

CONCLUSION

Based on the foregoing Findings of Fact and Conclusions of Law, it is

ORDERED that Respondent is not entitled to an Independent Educational Evaluation at public expense.

DONE AND ORDERED this 13th day of June, $2016,^{17/}$ in Tallahassee, Leon County, Florida.

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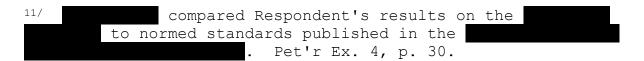
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Filed with the Clerk of the Division of Administrative Hearings this 13th day of June, 2016.

ENDNOTES

Respondent's also requested an IEE in connection with an . However, testimony adduced at the outset of the final hearing conclusively proved that the evaluation was itself an IEE—furnished by the School Board at the

- The parties' exhibits were admitted in their entirety and without restrictions, save for the following: all e-mails and/or due process hearing requests attached to Respondent's Exhibits 20 through 27, which have been disregarded; and Respondent's Exhibits 36 through 38, which have been received for background purposes only. Tr. 218:14-25; 288:11-23
- 3/ Although this Final Order includes several citations to the record to highlight particular testimony or exhibits, the findings and conclusions contained herein are not based solely on the evidence specifically cited but, rather, on the undersigned's review and consideration of the entire record.
- 4/ Tr. 249:6-9.
- ^{5/} Pet'r Ex. 3, pp. 25-26.
- 6/ Tr. 269:2-8.
- holds and
- credibly testified that although Respondent was fatigued during testing session, the child was nevertheless attentive, alert, and able to complete the required tasks. Tr. 141:25-143:23. As such, there is no persuasive evidence that the child's fatigue detracted from the validity and reliability of the assessment.
- 9/ In particular, utilized a sentence completion test (Purcell Incomplete Sentences) as an informal means of gathering information on Respondent's thoughts and feelings regarding a range of topics. also administered the allows the examinee to self-identify areas of strength.
- ^{10/} Tr. 78:2-19.



- Pet'r Ex. 4, p. 30. also administered . Id.
- also received completed checklists from several of the child's former teachers. Pet'r Ex. 6, pp. 51-52.
- During final hearing testimony, conceded that the evaluation did not include an observation of Respondent conversing or interacting with peers. credibly explained, however, that such an observation would have been inappropriate in this instance, as Respondent did not have any opportunities for peer interaction:





Tr. 203:1-18; 204:23-205:3.

- ^{15/} Pet'r Ex. 6, p. 60.
- ^{16/} Pet'r Ex. 6, p. 60.

By order dated _____, the undersigned extended the deadline for the issuance of this Final Order to June 13, 2016.

COPIES FURNISHED:

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Sandra Himmel, Superintendent Citrus County School Board 1007 West Main Street Inverness, Florida 34450

NOTICE OF RIGHT TO JUDICIAL REVIEW

This decision is final unless, within 90 days after the date of this decision, an adversely affected party:

- a) brings a civil action in the appropriate state circuit court pursuant to section 1003.57(1)(c), Florida Statutes (2014), and Florida Administrative Code Rule 6A-6.03311(9)(w); or
- b) brings a civil action in the appropriate district court of the United States pursuant to 20 U.S.C. § 1415(i)(2), 34 C.F.R. § 300.516, and Florida Administrative Code Rule 6A-6.03311(9)(w).