Office of Inspector General – Internal Audit

Twelve-Month Status Report on: Space Coast Center for Independent Living

Report #A-1516-009 Issued: August 8, 2016

Finding	Recommendation(s)	Previous Management Response	Management Response as of August 8, 2017	Anticipated Completion Date & Contact
The CIL did not meet	We recommend the CIL	Response as of August 8, 2016:	The Board is currently	October, 2017
employment	develop an improvement	As of January 2, 2016 the IL	working on updating the	Rosemary
requirements.	plan to bring them into	staff either transitioned to other	organization's By-Laws and	Miles
	compliance with the Code of	jobs or found employment	training packet based on the	
	Federal Regulations. We	outside the CIL. The new IL	Board Governance training	
	recommend the CIL develop	staff was selected from a pool of	attended on January 27,	
	and implement employee and	candidates with prior social	2017. This will provide	
	board training and	service experience. All staff is	new board members with	
	development programs to	now required to go through the	the knowledge of	
	ensure employees providing	Independent Living Research	Independent Living Centers	
	IL services and those	Utilization's (ILRU) training in	and the Space Coast Center	
	administering the IL program have the skills and	'Foundation for Independent	for Independent Living's	
		Living' course within their first	mission. The packets are	
	knowledge necessary to perform their duties.	90 days of employment. Board members also have access to	nearing the final draft, at which time the board will	
	perform their duties.	ILRU's training as well. A self-	review for approval and	
		paced workbook with tools for	implementation.	
		improving the governance	implementation.	
		practices of non-profit		
		organizations is in the process of		
		development.		
		de l'elephient.		
		Response as of February 8,		
		2017:		
		Staff training took part in new		
		and old staff taking 4 part course		

Office of Inspector General – Internal Audit

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The CIL did not provide the four independent living core services to one of the two counties.	We recommend the CIL serve eligible individuals with the four independent living core services in Brevard and Indian River County as stated in the SPIL for Florida for 2014-2016 and the CIL's Program Services Policies and Procedures.	through the ILRU website. Additionally VocRehab training for both staff and Board held on 2/2/2016. Process Mapping held on 4/7-4/8/2016; The staff participates in continuous training. The Board also attended a training on Board Governance January 27, 2017, they are now working on creating material to train new Board members. Response as of August 8, 2016: Space Coast CIL's new IL team is now part of the Interagency Council serving Indian River County. This Council is made up of various non-profit and government organizations whose focus is persons with disabilities. This partnership has opened the opportunity to reach the Indian River community and it is ongoing.	For fiscal year 2016-2017 Space Coast Center for Independent Living doubled the number of consumers served in Indian River County from the number served in fiscal year 2015- 2016. Space CIL currently holds Independent Living skills classes at Gulfstream Goodwill Industries in Vero Beach.	On-going Rosemary Miles

Office of Inspector General – Internal Audit

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The CIL policies and procedures need improvements.	We recommend the CIL update its financial policies and procedures so they do not conflict with contract terms and consistently follow its established policies and procedures.	Response as of February 8, 2017: Staff continues to foster interagency relationships in Indian River County and deliver IL 5 core services. Agency currently addressing office space needs in Indian River. Response as of August 8, 2016: Space Coast CIL board policy committee is reviewing the financial policies and procedures to ensure the policies accurately reflect the needs of the contractual terms. Response as of February 8, 2017: Board and Staff are working together in finalizing the review	The Board is finalizing the Financial Policies review process. They are nearing the final draft, at which time the board will review for approval and implementation.	October, 2017 Rosemary Miles
The CIL continued to	We recommend DVR	and updating of agency's Policies and Procedures. Response as of August 8, 2016:	To date the Administration	October 2017
charge consumers a	develop guidelines for	WIOA changed the definition of	on Community Living has	Jennifer

Office of Inspector General – Internal Audit

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fee for transportation	charging consumers for the	"Center for Independent Living"	provided no guidance	Powell/Maggie
services despite	cost of IL services or	by adding the words "regardless	regarding financial means	Munsey
DVR's failure to	disallow the practice.	of age or income". The addition	testing. To address this	
develop guidelines.		of this language brings the	issue Vocational	
		legality of financial	Rehabilitation has inserted	
		testing/participation into	the following language in	
		question. We have sought	the contract template for	
		clarification from our federal	Centers for Independent	
		partner, the Administration on	Living to begin being used	
		Community Living, but until	October 2017:	
		final regulations are published		
		we won't know the answer. In	"The Center shall not	
		the meantime, CILs are	require financial needs	
		forbidden from charging	testing or financial	
		consumers with disabilities for	participation by consumers	
		services provided with VR	of independent living	
		funds. All CILs have been	services funded under the	
		notified of this prohibition,	State Plan for Independent	
		including via a "Technical	Living (SPIL) unless or	
		Assistance Reminder – Charging	until guidelines are	
		Consumers for Services" email	developed in collaboration	
		on March 14, 2011. Space Coast	with the Division of	
		CIL was also specifically	Vocational Rehabilitation	
		reminded of this prohibition in	and the Florida Independent	
		the findings of the Rehabilitation	Living Council, and	
		Services Administration	approved by a majority of	

Office of Inspector General – Internal Audit

Twelve-Month Status Report on: Space Coast Center for Independent Living

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		Compliance Review Report dated October 14, 2014, which were reinforced by VR during the site visit. Space Coast CIL was most recently reminded of the prohibition via email on July 6, 2016.	the Center Directors".	
		Response as of February 8, 2017: As a result of WIOA on November 28, 2016 the final rule outlining the amendments to the Rehabilitation Act of 1973, which transferred the administrative duties for Centers for Independent Living from the Federal Department of Education Rehabilitation Services Administration to Health and Human Services' Administration on Community Living, went into		
		to effect. The amendments provided limited direction to CILs on the development of fee for service policies. The		

Office of Inspector General – Internal Audit

Twelve-Month Status Report on: Space Coast Center for Independent Living

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		language stated, "The final rule does not address the use of fee-		
		for-service models, though we		
		encourage CILs to consider how		
		to ensure that any application of		
		such a model is accomplished in		
		a way that is consistent [with		
		independent living philosophy]".		
The CIL did not meet	We recommend DVR	Response as of August 8, 2016:	Vocational Rehabilitation	September and
employment	provide technical assistance	In March, the independent living	will begin on-site	October of
requirements.	as needed to ensure the CIL	director and two performance	monitoring of Centers for	2017
	remains eligible for state and	improvement consultants visited	Independent Living in the	Jennifer
	federal assistance.	the center and provided	fall of 2017. Review of	Powell/Maggie
		extensive technical assistance,	staff qualifications and	Munsey
		including reviewing current	training based on position	
		policies and process mapping.	will be part of the process.	
		D	Vocational Rehabilitation staff will make	
		Response as of February 8, 2017:	recommendations based on	
		VR will continue to provide	any identified deficiencies	
		technical assistance regarding	in staff expertise.	
		the qualifications of staff and	Vocational Rehabilitation	
		will include a review of staff	staff is scheduled to provide	
		qualifications based on accepted	training at the 2017	
		levels of expertise established by	Statewide Independent	
		the field as part of periodic	Living Conference,	

Office of Inspector General – Internal Audit

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		monitoring. VR will also, as a	September 13-14, and will	
		part of future monitoring, review	include as part of the	
		CILs for polices regarding the	training, how Centers can	
		onboarding and on-going	mitigate deficiencies	
		training of CIL staff as it	identified through	
		pertains to IL best practices and	administration reviews.	
		job-specific content. In 2017,		
		VR in conjunction with CILs and		
		the Florida Independent Living		
		Council will provide a statewide		
		conference on independent		
		living. Mandatory training will		
		be provided to all attending CIL		
		staff with subject matter based		
		on IG findings and repeated		
		technical assistance provided by		
		the program and contract		
		manager.		
The CIL did not	We recommend DVR add	Response as of August 8, 2016:	VR is currently developing	October of
provide the four	language in its contracts with	This language will be added	the revised contract	2017
independent living	the CILs to specify service	when new contracts are	templates for Centers for	Jennifer
core services to one	delivery areas.	developed in 2017.	Independent Living. The	Powell/Maggie
of the two counties.			target for executing new	Munsey
		Response as of February 8,	contracts with all Centers	
		2017:	for Independent Living is	
		VR has included language in the	October of 2017. Language	

Office of Inspector General – Internal Audit

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		new contract that directs CILs to provide the 5 core services to the CIL's federally established service area.	in the new contract will address the provision of core services Centers for Independent Living are federally mandated to provide.	
The CIL did not maintain appropriate fiscal oversight.	We recommend DVR perform periodic reviews to ensure expenditures are allowable, allocable, reasonable, and necessary to the performance of the contract.	Response as of August 8, 2016: The method of payment for this contract has been changed to cost reimbursement. Expenditures are now reviewed every month to ensure they are allowable, allocable, reasonable, and necessary to the performance of the contract.	Contract Manger continues to review expenditures monthly. The method of payment will be changed back to fixed rate when new contract is executed.	Complete Jennifer Powell/Maggie Munsey
		Response as of February 8, 2017: The method of payment remains cost reimbursement. A more in depth monitoring occurs quarterly to follow-up on the findings listed in the report.		